Borough of Honesdale

Audit Report

December 31, 2012

Bonita & Rainey
Certified Public Accountants

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## ATIFIED PUBLIC ACCOUNTANTS

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# **INDEPENDENT AUDITOR'S REPORT**

Honorable Borough Council Honosdale, Pennsylvania

We have audited the accompanying general-purpose financial statements – modified accrual basis of The Borough of Honesdale, Pennsylvania, as of and for the year ended December 31, 2012 as listed in the table of contents. These financial statements are the responsibility of Borough of Honesdale's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in note 1, these financial statements were prepared using the modified accrual basis of accounting, which is a comprehensive basis of accounting other than generally accepted principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities and fund balance of The Borough of Honesdale, Pennsylvania, as of December 31, 2012, and the respective revenue, expenses and changes in fund balance, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

Scranton, Pennsylvania May 28, 2013

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## Borough of Honesdale Balance Sheet - Governmental Funds As of December 31, 2012

		General Fund		Special Revenue	-	Debt Service	Total overnmental und Types
Assets Cash - Checking Certificates of Deposit Taxes Receivables Other Receivables	\$	225,903 34,143 52,379 3,395	\$	162,569 134,547	\$	33,152	\$ 421,624 168,690 3,395
<b>Total Assets</b>	\$	315,820	\$	297,116	\$	33,152	\$ 590,314
Liabilities Accounts Payable Accrued Wages	\$	17,650 7,385	\$	238	\$	- : -	\$ 17,888 7,385
Total Liabilities	\$	25,035	<u>\$</u>	238	\$	-	\$ 25,273
Fund Balance Unreserved Reserved For Debt Retirement Designated For Specific Fund Purpose	\$	290,785	\$	- - 296,878	\$	33,152	\$ 290,785 33,152 296,878
Total Fund Balance	\$	290,785	\$	296,878	\$	33,152	\$ 620,815
Total Liabilites and Fund Balance	<u>\$</u>	315,820	\$	297,116	\$	33,152	\$ 646,088

## Borough of Honesdale Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Year Ended December 31, 2012

Revenues		General Fund		Special Revenue		Debt Service		Total overnmental Fund Types
Taxes and assessments	4							
Licenses and permits	\$	1,355,637	\$	12,235	\$	146,753	\$	1,514,625
Fines and forfeits		11,651		-		-		11,651
Interest		35,637		-		-		35,637
		5,066		2,401		113		7,580
Intergovernmental revenues		49,889		190,782		-		240,671
Charges for services		367,742		3,373		_		371,115
Tax Anticipation Loan Miscellaneous Income		100,000		-		_		100,000
		1,655		-		_		1,655
Contributions and Donations		49,061		-		-		49,061
Operating transfers in		100,000		24,408		135,179		259,587
Total revenues	\$	2,076,338	\$	233,199	\$	282,045	\$	2,591,582
Expenditures								
General government	\$	186,190	\$	1.005	Ф		_	
Public safety	Ψ	1,026,410	Ф	1,925	\$	-	\$	188,115
Public Works		378,470		3,283		-		1,029,693
Culture - recreation		95,606		59,561		-		438,031
Debt Service - Principal		100,000		_		1.50 1.50		95,606
Debt Service - Interest		876		-		152,152		252,152
Pension, Insurance and Miscellaneous		103,343		142.665		10,647		11,523
Operating transfers out		114,529		143,665		-		247,008
Total Expenditures	\$		Ф.	20,650		124,408		259,587
2 our Expenditures	<u> </u>	2,005,424	\$	229,084	<u>\$</u>	287,207	<u>\$</u>	2,521,715
Net Change In Fund Balance	\$	70,914	\$	4,115	\$	(5,162)	\$	69,867
Fund balance - January 1, 2012	***	219,871		292,763		38,314		550,948
Fund balance - December 31, 2012	\$	290,785	\$	296,878	\$	33,152	\$	620,815

## Borough of Honesdale Statement of Revenues, Expenditures and Changes in Fund Balance - General Fund - Budget vs Actual For the Year Ended December 31, 2012

	 Original Budget		Final Budget		Actual	,	Variance
Revenues							
Taxes and assessments	\$ 1,463,139	\$	1,463,139	\$	1,355,637	\$	(107,502)
Licenses and permits	6,250		6,250	_	11,651	Ψ	5,401
Fines and forfeits	20,500		20,500		35,637		15,137
Interest	4,850		4,850		5,066		216
Intergovernmental revenues	99,808		99,808		49,889		(49,919)
Charges for services	516,215		516,215		367,742		(148,473)
Tax Anticipation Loan	600,000		600,000		100,000		(500,000)
Miscellaneous Income	-		_		1,655		1,655
Contributions and Donations	1,300		1,300		49,061		47,761
Operating transfers in	 				100,000		100,000
Total revenues	\$ 2,712,062	\$	2,712,062	\$	2,076,338	\$	(635,724)
Expenditures							
General government	\$ 251,491	\$	251,491	\$	186,190	\$	65,301
Public safety	1,091,943		1,091,943		1,026,410	•	65,533
Public Works	474,442		474,442		378,470		95,972
Culture - recreation	17,324		17,324		95,606		(78,282)
Debt Service - Principal	737,540		737,540		100,000		637,540
Debt Service - Interest	13,561		13,561		876		057,510
Pension, Insurance and Miscellaneous	125,761		125,761		103,343		22,418
Operating transfers out	 <del>-</del>				114,529		(114,529)
Total expenditures	\$ 2,712,062	\$	2,712,062	\$	2,005,424	\$	693,953
Change in Fund Balance	\$ -	\$	-	\$	70,914	\$	58,229
Fund balance - January 1, 2012					219,871		
Fund balance - December 31, 2012		-		\$	290,785		

## Borough of Honesdale Statement of Fiduciary Net Assets - Fiduciary Funds As of December 31, 2012

	Private-Purpose Trust Fund Rev. Doherty Fuel Fund			Pension Trust Funds  Non Uniform Uniform  Pension Pension				Agency Fund Fire Loss Escrow Fund	
<u>Assets</u>						1 CHSION		clow rung	
Current Assets Cash and Cash Equivalents Investments	\$	25,710 471,898	\$	393,077	\$	- 2,320,307	\$	13,325	
Total Assets	\$	497,608	\$	393,077	<u>\$</u>	2,320,307	\$	13,325	
Liabilities and Net Assets									
<b>Liabilites</b> Other Liabilities	\$		Φ.						
Total Liabilities	\$	<u>-</u>	<u>\$</u> \$		<u>\$</u> \$		\$ \$	13,325	
Net Assets			·		Ψ	_	Ф	13,325	
Held in accordance with trust agreement Held in trust for pension benefits	\$	497,608	\$	219,250	\$	2,363,319	\$	- 	
Total Net Assets	\$	497,608	\$	219,250	\$	2,363,319	\$	<u>-</u>	
Total Liabilities and Net Assets	\$	497,608	\$	219,250	\$	2,363,319	\$	13,325	

## Borough of Honesdale Statement of Changes in Fiduciary Net Assets - Fiduciary Funds For the Year Ended December 31, 2012

	Private-Purpose Trust Fund Rev. Doherty Fuel Fund			Pension T	rust Funds		
			Non Uniform Pension			Uniform Pension	
Additions							
State Aid	\$	-	\$	21,000	\$	85,827	
Contributions - Employee		-		_		43,847	
Contributions - Employer		-		_		27,328	
Interest / Dividend Income		8,290		4,263		45,738	
Realized Gain(Loss) on Sale of Investments		_		1,877		(27,580)	
Net Appreciation/Depreciation				,			
in Fair Values of Investments		108,458		20,313		136,315	
Total Additions	\$	116,748	\$	47,453	\$	311,475	
Deductions							
Expenditures in Accordance with Trust Instrument	\$	7,000	\$	_	\$	-	
Pension Benefits		-		164,246		190,871	
Administrative Expenses		•		2,896		22,094	
Total Deductions	\$	7,000	\$	167,142	\$	212,965	
Change in Net Assets	\$	109,748	\$	(119,689)	\$	98,510	
Net Assets - January 1, 2012	\$	387,860	\$	338,939	\$	2,264,809	
Net Assets - December 31, 2012	\$	497,608	\$	219,250	\$	2,363,319	

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

## **Nature of Operations**

The Borough provides municipal services to its residents. A seven-member Borough Council elected by residents governs the Borough. The Borough's main sources of funding are property taxes and sewer user fees.

#### **Financial Reporting Entity**

In evaluating how to define the Borough for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in generally accepted accounting principles (GAAP). The basic, but not the only criterion for including a potential component unit within the reporting entity, is the governing body's ability to exercise oversight responsibilities includes (but is not limited to): financial interdependency; selection of the governing members; designation of management; and the ability to significantly influence operations and accountability. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless if the Municipality is able to exercise oversight responsibilities.

As defined above, there are no other related organizations that should be included in the Borough's financial statement presentation.

## **Basis of Presentation - Fund Accounting**

The accounts of the Borough are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are spent. There are three fund types presented in this report. A brief description of each is presented below.

#### A. Governmental Fund Types

<u>General Fund</u> - The General Fund is used to account for all Borough resources and expenditures except for those required to be accounted for in another fund.

<u>Special Revenue Fund</u> - Restricted Funds are used to account for specific projects or activities.

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for the accumulation of resources for, and the payment of general long term debt principal and interest.

#### B. Fiduciary Fund Types

<u>Trust and Agency Funds</u> – Fiduciary Funds are used to account for assets held by the Borough in a trustee capacity. The Borough maintains Pension Trust Funds, a Private-Purpose Trust Fund and an Agency Fund. Included in this category are:

- Pension Trust Fund funds held for Borough Police and Non-Uniformed Employees.
- Private-Purpose Trust Fund funds held by the Borough in a trustee capacity for others. Principal is restricted and only the income earned may be used for the specified purpose. The Rev. Doherty Fuel Fund is

accounted for as a private-purpose trust fund.

Agency Fund – used to account for funds placed with the Borough acting
as agent or custodian. These funds are only custodial (assets equal
liabilities) and do not require measurement of results of operations assets
held for other funds, governments or individuals. The Borough maintains
a Fire Loss Escrow Account as an agency fund.

## **Fund Financial Statements**

All governmental funds are accounted for using the modified-accrual method of accounting. Under this method of accounting, revenues are recognized in the period that they are available and expenditures are recognized in the accounting period in which the fund liability is incurred.

## **Budgets and Budgetary Accounting**

An operating budget is adopted each year by Borough Council for the General Fund, Special Revenue, and Debt Service Fund on the modified cash basis of accounting.

The Borough, before levying annual taxes, is required to prepare an operating budget for the succeeding fiscal year. The Borough is required to publish notice by advertisement, at least once in two newspapers of general circulation in the municipality in which it is located, and within fifteen days of final action that the proposed budget has been prepared and is available for public inspection at the administrative office of the Borough. Notice that public hearings will be held on the proposed operating budget must be included in the advertisement; such hearings are required to be scheduled at least ten days prior to when final action on adoption is taken by the Borough Council.

## **Cash and Cash Equivalents**

For purposes of reporting cash flows, cash and cash equivalents include cash on hand, amounts due from banks and investments with original maturities of three months or less.

#### Fixed Assets and Depreciation

Under the modified-accrual method of accounting, capital assets and the related depreciation are not recognized in the statement of net assets. This differs from GAAP which requires that capital assets are recorded and depreciated over their estimated useful lives. Capital expenditures are recorded as expenses when incurred.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Interfund Transactions**

Advances between funds are accounted for in the appropriate inter-fund receivable and payable accounts. These advances, reported in the asset accounts, are considered "available spendable resources."

### **Fund Balances**

In the year ending December 31, 2012, the Borough implemented Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. Statement No.

54 changes the terminology and classification of fund balance to reflect spending constraints on resources, rather than availability for appropriation. This approach is intended to provide users more consistent and understandable information about a fund's net resources.

Constraints are broken into five classifications: non-spendable, restricted, committed, assigned and unassigned. These classifications serve to inform readers of the financial statements of the extent to which the government is bound to honor any constraints on specific purposes for which resources in a fund can be spent.

- Restricted Consists of amounts constrained to be used for a specific purpose as per: external parties, contributors or enabling legislation.
- Unassigned Represents the residual classification of the government's General Fund, and could report a surplus or deficit.
- Assigned Consists of amounts intended to be used for a certain purpose as per committee or individual authorized by the governing body

#### **NOTE 2 – REAL ESTATE TAXES:**

The Borough Tax Collector, an official elected by the voters, collects and remits to the Borough the real estate taxes collected during the year. The tax rate for the year ended December 31, 2012 was 4.98 mills on an assessed valuation of \$267,868,750. During the year, the Borough collected \$1,221,911 after various adjustments for discounts, penalties and credits on a total tax levied in the amount of \$1,333,993. The Borough's rate of collection approximated 92% of total taxes due during the year.

The 2012 tax duplicates were issued April 1, 2012 and were due within 120 days of issue. A 2% rebate is granted to those who pay their tax within 60 days of issue. For those who pay after 120 days of issue, a 5% penalty is added. At December 31 of each year any current year unpaid real estate taxes are returned to the County for collection.

A breakdown of the millage is as follows:

Borough Tax	3.28 Mills
Recreation Tax	0.30 Mills
Borough Special Tax	0.80 Mills
Borough Debt	0.60 Mills
_	_4.98 Mills

#### **NOTE 3 – DEPOSITS & INVESTMENTS:**

The Borough's investment policy is to invest in: (1) United States Treasury Bills, (2) short-term obligations of the United States Government are its agencies or instrumentalities, (3) deposits in savings or time accounts or share accounts of institutions insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund to the extent such accounts are so insured and, for any amounts above the insured maximum, provided that approved collateral as provided by the law therefore shall be pledged by the depository, (4) obligations of the United States of America or any of its agencies or instrumentalities backed by the full faith and credit of the political subdivision, and (5) shares of certain investment companies registered

under the Investment Companies in (1)-(4) listed above, maintain a constant per share net asset value and are related in the highest category by a nationally recognized rating agency.

Custodial credit risk is the risk that in the event of a bank failure, the Borough's deposits may not be returned to it. As of December 31, 2012, \$49,827 of the Borough's bank balance of \$480,942 was exposed to custodial credit risk. Of that amount, \$49,827 was uninsured but was collateralized by securities pledged by the financial institutions for such funds but not in the Borough's name in accordance with the collateralization provisions of Commonwealth of Pennsylvania Act 72 of 1971, as amended.

### **NOTE 4 – LONG TERM DEBT:**

The following is a summary of changes in Long-Term Debt for the year ended December 31, 2012.

Type of Debt	Rate of	Monthly	Balance			Balance	Due Within
	<u>Interest</u>	<u>Payment</u>	1/01/2012	<u>Additions</u>	<b>Payments</b>	12/31/2012	One Year
Governmental Activities:							
2012 Tax Anticipation Note			-	100,000	100,000	_	=
General Obligation Note	3.97%	\$ 2,635	91,543	-	28,435	63,108	29,631
General Obligation Note	2.15%	\$ 1,526	75,990	-	15,198	60,792	15,198
General Obligation Note	1.49%	\$ 8,593	400,000	-	97,547	302,453	99,299
General Obligation Note	1.13%	\$ 943	33,280		10,972	22,308	11,062
Total Governmental			\$ 600,813	\$ 100,000	\$ 252,152	\$ 448,661	<u>\$ 155,190</u>

#### **Annual Debt Service Requirements**

Annual requirements to amortize principal and interest on debt outstanding as of December 31, 2011, are:

	<u>Governmental</u>	<u>Activities</u>
Year Ending	<b>Principal</b>	<u>Interest</u>
2013	155,190	9,197
2014	160,557	3,807
2015	132,914	1,083
	\$ 448,661	<u>\$ 14,087</u>

#### **NOTE 5 - PENSION PLAN:**

#### **Police Pension**

The Borough received 85,827 as its annual allocation from the Commonwealth of Pennsylvania and remitted \$134,155 to the pension plans. Pension plan expense for 2012 was as follows:

			Mu	nicipal	Pens	ion Plan
	State	Aid	Cont	ribution	<u>Ex</u>	<u>xpense</u>
Police	\$	64,827	\$	48,328	\$	113,155
Non – Uniformed		21,000	-			21,000
	\$	85,827	<u>\$</u>	48,328	<u>\$</u>	134,155

The Borough has a pension plan, which covers all full-time police officers in accordance with Act 205 of 1985, the Municipal Pension Funding Standards and Recovery Act. The plan is funded primarily through an annual allocation from the Commonwealth of the 2% tax imposed on foreign casualty insurance premiums and through contributions received from the Borough of Honesdale and plan members. The Commonwealth, through the enactment of Act 205, distributes the allocation on a need only basis. The actuarial study conducted as of January 1, 2011 concluded that there is an unfunded actuarial accrued liability of \$595,906. The Minimum Municipal Obligation for 2011 is calculated to be \$113,153.

According to the actuary, the financial reporting and the actuarial and historical data for this plan satisfies the reporting requirements of Government Accounting Standards Board (GASB), 5, 25 and 27.

## **Summary of Plan Provisions**

	Summary of Fam Frontistons
1. <u>Dates</u>	
Plan Year	Twelve-month period beginning January 1 and ending December 31
Date Plan Established:	September 1, 1960.
2. <u>Definitions</u>	
Employee	Any person employed on a full-time basis by the Borough of Honesdale
Retirement Benefit	as a police officer.
Beginning Date	The day following eligibility for and election to retire.
Accrued Benefit	Normal Retirement Benefit multiplied by Service to date and divided by projected Service to Normal Retirement.
Salary	Total wages paid by the employer including base salary, longevity pay, ranking officer pay and overtime pay.
Years of Service	Date of hire through date of retirement or other severance.
	Participants may purchase up to 5 years of military service for pension purposes as allowed by state law.
Normal Form of Payment	A monthly pension benefit payable for life.
3. Participation	
Entry Date	Date of hire.
Eligibility	No other requirements.
4. Normal Retirement	•
Eligibility	Age 50 and the completion of 25 years of service.
Amount of Benefit	Monthly benefit equal to 50 percent of Average Monthly Salary.
5. Disability	
Eligibility	Total and permanent disablement that occurs while performing the duties of a police officer for the Borough of Honesdale.
Benefits	Same benefit as Normal Retirement but based on the average base and longevity pay during the last 36-months prior to disablement.
Benefit Commencement	First day of calendar month following disablement and continuing for duration of Disability prior to Normal Retirement date and life thereafter.
6. Vesting	
ScheduleAmount of BenefitAfter Retirement Eligibility	100 percent after the completion of 12 years of Service.  Accrued Benefit at date of termination payable at Normal Retirement.  A monthly benefit equal to 50 percent of the pension the participant was receiving or entitled to receive on the day of the participant's death is

payable to the participant's spouse.

7. Cost-of-Living Adjustment Eff

Effective each January 1, a retiree will receive an increase in the monthly benefit equal to the percentage change in the CPI during the last year times the pension benefit. The total of all increases may not exceed 30 percent of the retiree's original benefit.

8. Employee Contributions

Mandatory...... Participants will contribute 5.0 percent of salary.

from the mid-point of the year or part of a year when made through the

first day of the month in which distribution occurs.

## Non-Uniformed Plan

The Borough has a pension plan, which covers all full-time non-uniformed employees who are at least 20 years of age and have completed 12 months of service. The Plan is administered by the Pennsylvania State Association of Borough Municipal Retirement Trust. The Plan provides for normal retirement at age 65 with 100% vesting after seven years of service. The Borough Council may establish and amend plan provisions. The Minimum Municipal Obligation for 2011 is calculated to be \$27,000.

According to the actuary, the financial reporting and the actuarial and historical data for this plan satisfies the reporting requirements of Government Accounting Standards Board (GASB), 5, 25 and 27.

#### NOTE 6 - COLLECTIVE BARGAINING AGREEMENT:

The following collective bargaining agreements were in effect during the year ended December 31, 2012:

Contract Inception Contract Expiration

Police

January 1, 2010

December 31, 2013

All non-uniform employees are covered by policies and procedures as set forth in the employee handbook dated March 1, 2008.

### NOTE 7 - COMMITMENTS AND CONTINGENCIES:

From time to time, the Borough is named as a defendant in lawsuits. No provision has been provided for in these financial statements for any future losses that may result from these lawsuits. It is the opinion of management and supported by legal council, that the impact of these lawsuits will not have a material adverse effect on the financial position of the Borough.

#### NOTE 8 – GOVERNMENTAL ACCOUNTING STANDARDS BOARD PRONOUNCMENTS

Governmental Accounting Standards Board ("GASB") Statement No. 34 Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments ("Statement 34") was issued in 1999. Statement 34 establishes accounting and financial reporting standards for general purpose external

financial reporting by state and local governments as well as specific standards for basic financial statements, management's discussion and analysis, and certain other required supplementary information. The borough has not implemented this pronouncement.

### **NOTE 9 – SUBSEQUENT EVENTS**

The Organization has evaluated events subsequent to the balance sheet date of December 31, 2012 through May 28, 2013, which is the date these financial statements where available and issued, and has determined the following to require disclosure under FASB Accounting Standards Codification Topic – Subsequent Events.