Borough of Honesdale

Audit Report

December 31, 2005

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### BOROUGH OF HONESDALE

958 Main Street

Honesdale, Pennsylvania 18431 Telephone (570) 253-0731 • Fax (570) 253-4624

### MANAGEMENT DISCUSSION AND ANALYSIS

February 24, 2006

To Whom It May Concern:

This Management's Discussion and Analysis is intended to provide a narrative overview and analysis of the financial activities of the Borough of Honesdale for the year ended December 31, 2005. The Borough's financial performance is discussed and analyzed within the context of the financial statements and the disclosures that follow. This discussion focuses on the Borough's financial performance as a whole; readers should also review the basic financial statements and the notes thereto to enhance their understanding of the Borough's financial performance.

### Financial Highlights

Total Net Assets of the Borough increased \$948,416 in 2005 to \$3,020,082. The Borough had \$2,407,277 of expenses related to the total primary government in 2005; only \$1,716,021 of these expenses was offset by program-specific charges for services, grants or contributions. General revenues (primarily taxes and state subsidies) of \$1,487,833 were adequate to provide for these programs.

At December 31, 2005, the Borough had \$2,166,324 of net assets invested in capital assets (net of related debt), Reserved Net Assets of \$21,091 and unrestricted net assets of \$832,667; resulting in total net assets of \$3,020,082.

### **Overview of Financial Statements**

This annual report consists of a series of financial statements. The government-wide Statement of Net Assets and the Statement of Activities provide information about the activities of the Borough as a whole and present a longer-term view of the Borough's finances. The Fund financial statements tell how these services were financed in the short term as well as what remains for future spending. The Fund financial statements also report the Borough's operations in more detail than the government-wide statements by providing information about the Borough's most significant funds. The remaining statements provide financial information about

activities for which the Borough acts solely as a trustee or agent for the benefit of those outside the government.

### **Condensed Financial Information**

The following is combined governmental and proprietary fund condensed financial information for the current year:

Revenues	<u>2005</u>		2004
Charges for Services Operating Grants	\$ 1,271,750 168,710	\$	1,185,948 25,000
Capital Grants	427,400		0
General Revenues	1,487,833		1,353,651
Total Revenues	\$ 3,355,693	\$	2,564,599
Expenses			
Depreciation	\$ 59,768	\$	73,194
General Government	159,913	·	151,337
Public Safety	853,472		771,477
Public Works	1,133,661		1,067,320
Recreation	64,009		79,080
Pension, Taxes & Insurance	125,614		133,426
Debt Service	10,840	_	3,156
Total Expenses	\$ 2,407,277	\$	2,278,990
Increase in Net Assets	\$ 948,416	\$	285,609
Net Assets – Beginning	\$ 2,071,666	\$	1,786,057
Net Assets - Ending	\$_3,020,082	\$	<u>- 2,071,666</u>

The Borough of Honesdale

By: Patricia A. Seipp, Secretary/Treasurer

### Bonita & Rainey Certified Public Accountants

Members of American Institute of Certified Public Accountant Members of Pennsylvania Institute of Certified Public Accountants

3 West Olive Street, Suite 204 Scranton, Pa 18508 (570) 343-8515 (570) 343-3001 (Fax) 234 S. River Street Plains, Pa 18705 (570) 824-6276 (570) 822-5811 (Fax) John A. Bonita, CPA Thomas P. Rainey, CPA Kevin P. Noone, CPA Thomas F. Telesz, CPA

Richard P. Rainey, CPA

Borough Council Honesdale Borough Wayne County, Pennsylvania

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Honesdale, as of and for the year ended December 31, 2005 which collectively comprise the Borough's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Borough of Honesdale management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Borough of Honesdale prepares its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Borough of Honesdale, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough's basic financial statements. The introductory section, combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual non-major fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Scranton, PA February 24, 2006

Bonita + Rainey

### Borough of Honesdale Statement of Net Assets As of December 31, 2005

		ernmental	Business Type	_G	Total Primary overnment
ASSETS					
Cash and Cash Equivalents	\$	118,570	\$ 441,323	\$	559,893
Investments		262,437	150,000		412,437
Taxes Receivable - Net		88,074	_		88,074
Grants Receivable			171,600		171,600
Receivables - Other		2,482	170,903		173,385
Internal Balances		(96,335)	96,335		-
Fixed Assets		777,556	3,438,465		4,216,021
Less: Accumulated Depreciation		(611,722)	 (1,245,942)		(1,857,664)
TOTAL ASSETS	\$	541,062	\$ 3,222,684	\$	3,763,746
<u>LIABILITIES AND NET ASSETS</u> LIABILITIES					
Accounts Payable	\$	24,453	\$ 249,970	\$	274,423
Salaries & Benefits Payable		32,333	4,618		36,951
Capital Leases - Due Within One Year		8,966	-		8,966
Capital Leases - Due After One Year		11,065	-		11,065
Debt Service-Due Within One Year		22,367	172,002		194,369
Debt Service-Due After One Year		217,890	 		217,890
TOTAL LIABILITIES	\$	317,074	\$ 426,590	\$	743,664
NET ASSETS					
Invested in Capital Assets, Net of Related Debt	\$	145,803	\$ 2,020,521	\$	2,166,324
Restricted Net Assets		21,091	-		21,091
Unrestricted Net Assets		57,094	775,573		832,667
TOTAL NET ASSETS	\$	223,988	\$ 2,796,094	\$	3,020,082
TOTAL LIABILITIES AND NET ASSETS	<u>\$</u>	541,062	\$ 3,222,684	\$	3,763,746

For The Year Ended December 31, 2005 Borough of Honesdale Statement of Activities

				Program Revenues	Rev	ennes			Ne	Net (Expense) Revenue and Change in Net Assets	even	ine and Char	nge 1	n inet Assets
	ΞX	Expenditures	_	Charge For Services		Operating Grants		Capital Grants	ဗြ	Governmental	Bū.	Business-Type		Total
Contournated A division					ļ				ļ					T T T T T T T T T T T T T T T T T T T
Depreciation	69	59.768	69	,	69	,	64	,	64	(89 768)	6		64	(89 768)
	+	000000	<b>)</b>		<del>)</del>		<del>)</del>		<del>)</del>	(001,00)	<del>)</del>	ı	3	(001,00)
General Government		159,913		ı		ı		1		(159,913)				(159,913)
Public Safety		853,472		1		ı		1		(853,472)				(853,472)
Public Works		452,601		130,043		86,760		1		(235,798)				(235,798)
Culture & Recreation		64,009		1		. '		1		(64,009)				(64.009)
Pension, Taxes and Insurance		125,614		•		81.950		,		(43.664)				(43,664)
Debt Service		10,840		•				•		(10,840)		•		(10.840)
Total Government	€9	1,726,217	₩	130,043	€9	168,710	€>	1	69	(1,427,464)	€9		69	(1,427,464)
Business Type Activities Enterprise Funds	<del>69</del>	681,060		1,141,707	↔	,	€	427,400	69	•	↔	888.047	₩	888.047
Total Primary Government	₩	2,407,277	69	1.271.750	69	168.710	64	427.400	64	(1 427 464)		888 047	64	(539 417)
				201611261	-	100,110	•	UUT, 12T	9	(+0+,/7+,1)	<del>)</del>	7+0,000	9	(114,455)
General Revenues														
Taxes Levied for General Purposes									↔	1,169,294	69	1	6/3	1,169,294
Grants, Subsidies, Contributions Not Restricted	ot Resi	tricted								44,871		ı		44,871
License and Permits										151,826		ı		151,826
Fines and Forfeits										78,243		1		78,243
Investment Earnings										3,136		6,043		9,179
Transfers Between Governmental & Business Type Activities	z Busi	ness Type Ac	tivit	ies						(63,614)		63,614		1
Gain on Sale of General Fixed Assets	sts									18,320		•		18,320
Miscellaneous Income										16,100		1		16,100
Total General Revenues									€	1,418,176	69	69,657	↔	1,487,833
			Cha	Change In Net Assets	ssets				69	(9,288)	69	957 704	€.	948 416
				)					<del>)</del>	(none)	<b>→</b>		}	21.6
			Net	Net Assets - January 1, 2005	ary 1	, 2005				233,276		1,838,390		2,071,666
			Net.	Net Assets - December 31, 2005	smbe	r 31, 2005			65	223,988	69	2.796.094	↔	3,020,082

See Independent Auditor's Report And Notes To Financial Statements 6

### Borough of Honesdale Balance Sheet - Governmental Funds As of December 31, 2005

		General Fund	Special Revenue			Debt Service	_	Total vernmental und Types
Assets								
Cash - Checking	\$	77,958	\$	19,521	\$	21,091	\$	118,570
Certificates of Deposit	_	162,000	_	100,437	_		_	262,437
Total Assets	\$	239,958	<u>\$</u>	119,958	\$	21,091	\$	381,007
Liabilities								
Due To Enterprise Fund	\$	96,335	\$	-	\$		\$	96,335
Total Liabilities	\$	96,335	\$	-	\$	-	\$	96,335
Fund Balance								
Unreserved	\$	143,623	\$	-	\$	-	\$	143,623
Reserved For Debt Retirement		_		_		21,091		21,091
Designated For Specific Fund Purpose				119,958	_		_	119,958
Total Fund Balance	\$	143,623	\$	119,958	\$	21,091	\$	284,672
Total Liabilites and Fund Balance	\$	239,958	\$	119,958	\$	21,091	\$	381,007

### Borough of Honesdale Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets As of December 31, 2005

	74
Total fund balance – total governmental funds	\$ 284,672
Capital assets(net) used in governmental activities are not current financial resources and therefore are not reported in the governmental funds balance sheet.	165,834
Accounts Payable and Accrued Salaries are not reported as a liability in the governmental funds balance sheet.	(56,786)
Debt not reported in the governmental funds balance sheet.	(260,288)
Property taxes and other receivables are not reported in the governmental funds balance sheet.	 90,556
Net assets governmental activities	\$ 223.988

### Borough of Honesdale Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

For the Year Ended December 31, 2005

•		General Fund		Special Revenue		Debt Service		Total overnmental und Types
Revenues								
Taxes and assessments	\$	1,035,527	\$	11,558	\$	121,063	\$	1,168,148
Licenses and permits		151,826		· ••		_		151,826
Fines and forfeits		79,281		-		_		79,281
Interest		895		1,462		779		3,136
Intergovernmental revenues		48,099		181,728		_		229,827
Charges for services		130,043		-		_		130,043
Proceeds of Long Term Debt		-		-		260,000		260,000
Tax Anticipation Loan		125,000		-		-		125,000
Sales of General Fixed Assets		18,320		-		-		18,320
Miscellaneous Income		16,100		-		-		16,100
Operating transfers in		217,730		3,000		-		220,730
Total revenues	\$	1,822,821	\$	197,748	\$	381,842	\$	2,402,411
Expenditures								
General government	\$	164,245	\$	5,010	\$	-	\$	169,255
Public safety		860,825		16,974		_		877,799
Public Works		392,083		70,787		-		462,870
Culture - recreation		75,870		-		-		75,870
Debt Service - Principal		90,000		-		98,180		188,180
Debt Service - Interest		1,591		-		9,248		10,839
Miscellaneous		35,359		90,255		-		125,614
Operating transfers out	_	15,089		9,255		260,000		284,344
Total Expenditures	\$	1,635,062	\$	192,281	\$	367,428	\$	2,194,771
Net Change In Fund Balance	\$	187,759	\$	5,467	\$	14,414	\$	207,640
Fund balance - January 1, 2005	ii——	(44,136)	_	114,491	_	6,677	_	77,032
Fund balance - December 31, 2005	\$	143,623	\$	119,958	\$	21,091	\$	284,672

### Borough of Honesdale Reconciliation of the Statement of Revenues, Expeditures and Changes in Fund Balances of Governemntal Funds to the Statement of Activities For the Year Ended December 31, 2005

Net changes in fund balances - total governmental funds	\$	207,640
The Statement of Activities records the cost of capital outlays as fixed assets and depreciate the assets over its estimated useful lives. In the governmental funds, the capital outlays are current expenditures.		59,358
The Statement of Activities reports depreciation expense on fixed assets over their estimated useful life. The governmental funds do not report depreciation.		(59,768)
Repayment of the debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		195,420
Expenses reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds.		12,166
The proceeds from the issuance of long term debt is shown as a current financial resource in the governmental funds and as a long-term liability in the Statement of Net Assets.		
Tax Anticipation Note \$ (125,000)		
General Obligation Note (260,000)		
Capital Lease Payable (27,273)		(412,273)
The Statement of Activities include certain revenues while the governmental funds include those revenues that generate financial recources.	_	(11,831)
Total change in net assets of governmental activites	\$	(9,288)

# Borough of Honesdale Statement of Revenues, Expenditures and Changes in Fund Balance - General Fund - Budget vs Actual For the Year Ended December 31, 2005

	R	Original Budget	13====	Final Budget		Actual		Variance
Revenues								
Taxes and assessments	\$	979,950	\$	979,950	\$	1,035,527	\$	55,577
Licenses and permits		2,450		2,450		151,826		149,376
Fines and forfeits		100,850		100,850		79,281		(21,569)
Interest		500		500		895		395
Intergovernmental revenues		44,100		44,100		48,099		3,999
Charges for services		188,118		188,118		130,043		(58,075)
Tax Anticipation Loan		250,000		250,000		125,000		(125,000)
Sales of General Fixed Assets		-		-		18,320		18,320
Miscellaneous Income		3,025		3,025		16,100		13,075
Operating transfers in			-		-	217,730		217,730
Total revenues	\$	1,568,993	\$	1,568,993	\$	1,822,821	\$	253,828
Expenditures								
General government	\$	267,078	\$	267,078	\$	164,245	\$	102,833
Public safety		694,878		694,878		860,825		(165,947)
Public Works		383,279		383,279		392,083		(8,804)
Culture - recreation		73,204		73,204		75,870		(2,666)
Debt Service		186,978		186,978		91,591		95,387
Miscellaneous		-		-		35,359		(35,359)
Operating transfers out		-	_	-	-	15,089	8	(15,089)
Total expenditures	\$_	1,605,417	\$	1,605,417	\$	1,635,062	\$	(29,645)
Change in Fund Balance	\$	(36,424)	\$	(36,424)	\$	187,759	\$	224,183
Fund balance - January 1, 2005					\$_	(44,136)		
Fund balance - December 31, 2005					\$	143,623		

### Borough of Honesdale Statement of Net Assets - Proprietary Fund As of December 31, 2005

		~
		Sewer Fund
	à.	runu
Current Assets		
Cash & Cash Equivalents	\$	441,323
Certificates of Deposit		150,000
Grants Receivable		171,600
Accounts Receivable		170,903
Due From General Fund	_	96,335
Total Current Assets	\$	1,030,161
Property and Equipment		
Property and Equipment	\$	3,438,465
Accumulated Depreciation		(1,245,942)
Net Property and Equipment	\$	2,192,523
TOTAL ASSETS	\$	3,222,684
Current Liabilities		
Accounts Payable	\$	8,130
Contracts Payable	•	150,469
Retainages Payable		91,371
Salaries Payable		4,618
Current Portion of Debt		172,002
Total Current Liabilities	\$	426,590
Total Liabilities	\$	426,590
Net Assets		
Invested in Capital Assets, Net of Related Debt	\$	2,020,521
Unrestricted Net Assets		775,573
Total Net Assets	\$	2,796,094
TOTAL LIABILITES & NET ASSETS	\$	3,222,684

### **Borough of Honesdale**

## Statement of Revenues, Expenses and Changes in Net Assets - Proprietary Fund

### For the Year Ended December 31, 2005

		Sewer Fund
Operating Revenues		
Charges For Services	\$	1,141,707
Operating Expenses		
Salaries	\$	115,108
Payroll Taxes		17,365
Employee Fringe Benefits		48,903
Depreciation		100,663
Contracted Services		225,441
Employee Training		1,555
Utilities		13,042
Repairs and Maintenance		96,328
Vehicle Expense		3,332
Insurance		14,625
General Expense		17,290
Administrative Expenses		8,206
Interest Expense		17,532
Legal Fees	-	1,670
Total Operating Expenses	\$	681,060
Operating Income	\$	460,647
Non-Operating Income & (Expenses)		
Earnings on Investments	\$	6,043
Transfers, Net		63,614
EPA Grant	9	427,400
Total Non-Operating Income & (Expenses)	\$	497,057
Change in Net Asstes	\$	957,704
Net Assets - January 1, 2005		1,838,390
Net Assets - December 31, 2005	\$	2,796,094

### Borough of Honesdale Statement of Cash Flows - Proprietary Fund For the Year Ended December 31, 2005

\$	)	525,316
\$ 255,800 63,614	ē	319,414
\$ ` ' '	)	ŕ
	\$	6,043
	\$	24,622 566,701 591,323
\$	\$ 255,800 63,614 \$ (497,043)	\$ 255,800 63,614 \$ (497,043) (329,108) \$ \$

### ADJUSTMENTS TO RECONCILE OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES

Cash Flows From Operating Activities Operating Income		\$ 460,647
Adjustments to Reconcile Operating Income to Net Cash Used For:		
Depreciation and Net Amortization	\$ 100,663	
Increase in Accounts Receivable	(30,572)	
Decrease in Interfund Receivable	491	
Decrease in Accounts Payable	(10,531)	
Increase in Salaries Payable	4,618	
Total Adjustments		\$ 64,669
Net Cash Provided by Operating Activities		\$ 525,316

### Borough of Honesdale Statement of Fiduciary Net Assets - Fiduciary Funds As of December 31, 2005

		ate-Purpose rust Fund	Pension T	rus	t Funds	Ag	ency Fund
	Rev. Doherty Fuel Fund		Non Uniform Pension		Uniform Pension		Fire Loss crow Fund
<u>Assets</u>							
Current Assets							
Cash and Cash Equivalents	\$	6,101	\$ -	\$	-	\$	13,325
Investments		395,300	298,995		2,082,834		
Total Assets	\$	401,401	\$ 298,995	\$	2,082,834	\$	13,325
Liabilities and Net Assets							
Liabilites							
Other Liabilities	\$	-	\$ -	\$	-	\$	13,325
				_			
Total Liabilities	\$	-	\$ -	\$	-	\$	13,325
Net Assets							,
Held in accordance with trust agreement	\$	401,401	\$ -	\$	_	\$	-
Held in trust for pension benefits			298,995		2,082,834		-
Total Net Assets	\$	401,401	\$ 298,995	\$	2,082,834	\$	-
						<u> </u>	
Total Liabilities and Net Assets	\$	401,401	\$ 298,995	\$	2,082,834	\$	13,325

### Borough of Honesdale Statement of Changes in Fiduciary Net Assets - Fiduciary Funds For the Year Ended December 31, 2005

	Private-PurposeTrust Fund			Pension Trust Funds			
	Rev. Doherty Fuel Fund			on Uniform Pension		Uniform Pension	
Additions							
State Aid	\$	-	\$	27,695	\$	54,255	
Contributions - Employee		-		27,150		26,462	
Contributions - Employer		-		10,836		_	
Interest / Dividend Income		4,390		4,736		55,810	
Realized Gain on Sale of Investments		-		13,554		20,009	
Net Appreciation/Depreciation							
in Fair Values of Investments	-	(37,760)	_	(1,326)	-	(49,166)	
Total Additions	\$	(33,370)	\$	82,645	\$	107,370	
Deductions							
Expenditures in Accordance with Trust Instrument	\$	4,050	\$	-	\$	-	
Pension Benefits		-		_		139,334	
Administrative Expenses	-	-	_	3,279	_	6,564	
Total Deductions	\$	4,050	\$	3,279	\$	145,898	
Change in Net Assets	\$	(37,420)	\$	79,366	\$	(38,528)	
Net Assets - January 1, 2005	\$	438,821	\$	219,629	\$	2,121,362	
Net Assets - December 31, 2005	\$	401,401	\$	298,995	<u>\$</u>	2,082,834	

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

### **Nature of Operations**

The Borough provides municipal services to its residents. A seven-member Borough Council elected by residents governs the Borough. The Borough's main sources of funding are property taxes and sewer user fees.

### **Financial Reporting Entity**

The reporting entity has been defined in accordance with the criteria established in Statement 14 issued by the Governmental Accounting Standards Board ("GASB"). The specific criteria used in determining whether other organizations should be included in the Borough's financial reporting entity are financial accountability, fiscal dependency, and legal separation.

As defined above, there are no other related organizations that should be included in the Borough's financial statement presentation.

### **Basis of Presentation - Fund Accounting**

The accounts of the Borough are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are spent. There are three fund types presented in this report. A brief description of each is presented below.

### A. Governmental Fund Types

<u>General Fund</u> - The General Fund is used to account for all Borough resources and expenditures except for those required to be accounted for in another fund.

<u>Special Revenue Fund</u> - Restricted Funds are used to account for specific projects or activities.

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for the accumulation of resources for, and the payment of general long term debt principal and interest.

### B. <u>Proprietary Fund Types</u>

Enterprise Fund – The Enterprise Fund is used to account for the operations that provide services to the general public on a continuing basis. Such operations are financed and operated in a manner similar to those often found in the private business sector. The Borough's Sewer Fund is accounted for as an Enterprise Fund.

### C. Fiduciary Fund Types

<u>Trust and Agency Funds</u> – Fiduciary Funds are used to account for assets held by the Borough in a trustee capacity. The Borough maintains Pension Trust Funds, a Private-Purpose Trust Fund and an Agency Fund. Included in this category are:

- Pension Trust Fund funds held for Borough Police and Non-Uniformed Employees.
- Private-Purpose Trust Fund funds held by the Borough in a trustee capacity for others. Principal is restricted and only the income earned may be used for the specified purpose. The Rev. Doherty Fuel Fund is

accounted for as a private-purpose trust fund.

Agency Fund – used to account for funds placed with the Borough acting
as agent or custodian. These funds are only custodial (assets equal
liabilities) and do not require measurement of results of operations assets
held for other funds, governments or individuals. The Borough maintains
a Fire Loss Escrow Account as an agency fund.

### Basis of Accounting and Measurement Focus Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) are prepared using the economic measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. This approach differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide Statement of Activities presents a comparison between expenses and program revenues for the Borough. Revenues not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which the Borough is self-financing.

### **Fund Financial Statements**

All governmental funds are accounted for using the current financial resources method and the cash basis of accounting. Under this method of accounting, revenues are recognized when received and expenditures are recognized in the accounting period in which the fund liability is expended.

The proprietary fund utilizes the accrual basis of accounting in which revenues are recognized in the accounting period in which they are earned; expenses are recognized at the time they are incurred.

### **Budgets and Budgetary Accounting**

An operating budget is adopted each year by Borough Council for the General Fund, Debt Service and Sewer Fund on the modified cash basis of accounting.

The Borough, before levying annual taxes, is required to prepare an operating budget for the succeeding fiscal year. The Borough is required to publish notice by advertisement, at least once in two newspapers of general circulation in the municipality in which it is located, and within fifteen days of final action that the proposed budget has been prepared and is available for public inspection at the administrative office of the Borough. Notice that public hearings will be held on the proposed operating budget must be included in the advertisement; such hearings are required to be scheduled at least ten days prior to when final action on adoption is taken by the Borough Council.

### Cash and Cash Equivalents

For purposes of reporting cash flows, cash and cash equivalents include cash on hand, amounts due from banks and investments with original maturities of three months or less.

### Fixed Assets and Depreciation

The accounting treatment over property, plant and equipment (fixed assets) depends on whether they are reported in the government-wide or fund financial statements.

### **Government-wide Statements**

In the government-wide financial statements, fixed assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line method over the following useful lives:

	<u>Years</u>
Buildings & Improvements	50
Furniture & Fixtures	20
Equipment	5-10

### **Fund Financial Statements**

In the fund financial statements, fixed assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Fixed assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **Interfund Transactions**

Advances between funds are accounted for in the appropriate inter-fund receivable and payable accounts. These advances, reported in the asset accounts, are considered "available spendable resources".

#### NOTE 2 – REAL ESTATE TAXES:

The Borough Tax Collector, an official elected by the voters, collects and remits to the Borough the real estate taxes collected during the year. The tax rate for the year ended December 31, 2005 was 3.3 mills on an assessed valuation of \$258,388,710. During the year, the Borough collected \$794,891 after various adjustments for discounts, penalties and credits on a total tax levied in the amount of \$852,683. The Borough's rate of collection approximated 93% of total taxes due during the year.

The 2005 tax duplicates were issued April 1, 2005 and were due within 120 days of issue. A 2% rebate is granted to those who pay their tax within 60 days of issue. For those who pay after 120 days of issue, a 10% penalty is added. At December 31 of each year any current year unpaid real estate taxes are returned to the County for collection.

A breakdown of the millage is as follows:

Borough Tax	2.0 Mills
Recreation Tax	0.3 Mills
Borough Special Tax	0.5 Mills
Borough Debt	_0.5 Mills
	<u>3.3</u> Mills

#### **NOTE 3 - CASH AND TEMPORARY INVESTMENTS:**

Governmental units investments are categorized to give an indication of the level of risk assumed by the entity at year end. Category 1 includes deposits that are insured or registered or securities that are held by the Borough or its agent in the Borough's name. Category 2 includes securities held by the counterparty's trust department or agent in the entity's name. Category 3 includes uninsured and unregistered deposits that are collateralized by securities in accordance with the provisions of Act 72 held by the financial institution or its agent in the institution's name.

Category 1 includes cash, certificates of deposit and liquid asset funds. All deposits are entirely insured by Federal Deposit Insurance or collateralized by collateral held in the Multiple Financial Institution Collateral Pool. Although the collateral is not in the name of the local agency, the deposits were deemed collaterized as provided by the provisions of Act 72 of 1971, of the Commonwealth of Pennsylvania. The bank balance of deposits of all funds as of December 31, 2005 was \$1,126,591 while the book balances as of that date was \$972,330.

The level of risk at December 31, 2005 assigned to the Borough's bank balances are categorized:

		Catego	ory		
	<u>1</u>	<u>2</u>		<u>3</u>	<u>Total</u>
Deposits	\$ 146,810	\$	0	\$ 567,344	\$ 714,154
Investments	112,000		0	300,437	412,437
	\$ 258,810	\$	0	\$ 867,781	\$ 1,126,591

### NOTE 4 - DELINQUENT REAL ESTATE TAXES:

Delinquent taxes receivable consists of real estate taxes levied by the Borough for the current and prior years that have not been received as of December 31, 2005. The Delinquent Tax Office of Wayne County is responsible for collecting and remitting delinquent taxes. The Delinquent Tax Office records are available for years 1992 through 2005. As of December 31, 2005, delinquent real estate taxes outstanding amounted to \$73,644.

#### **NOTE 5 - FIXED ASSETS AND DEPRECIATION:**

Fixed asset activity for the year ended December 31, 2005, was as follows:

	I	Balance					E	Balance
	1/	01/2005	Additions		Disposals		12	/31/2005
Governmental Activities:								
Equipment	\$	178,184	\$	0	\$	(7,500)	\$	170,684
Vehicles		617,249		33,813		(69,735)		581,327
Buildings & Improvements	_	0		25,545		Ó	20	25,545
Totals Estimated at Historical Cost	\$	795,433	\$	59,358	\$	(77,235)	\$	777,556
Less Accumulated Depreciation								•
Equipment	\$	(80,581)	\$	(14,712)	\$	7,500	\$	(87,793)
Vehicles		(548,608)		(43,779)		69,735		(522,652)
Buildings & Improvements		0		(1,277)		0		(1,277)
Total Accumulated Depreciation	\$	(629, 189)	\$	(59,768)	\$	77,235	\$	(611,722)
Net Governmental Fixed Assets	\$	166,244	\$	(410)	\$	0	\$	165,834

Business-type Activities:		Balance /01/2005	<u>A</u>	dditions	Disp	osals		Balance /31/2005
Sewer System	\$	2,427,005	\$	11,545	\$	0	\$	2,438,550
Equipment		26,147		0		0		26,147
Vehicles		59,800		0		0		59,800
Construction in Progress	57	186,630	_	727,338		0	_	913,968
Totals Estimated at Historical Cost	\$	2,699,582	\$	738,883	\$	0	\$	3,438,465
Less Accumulated Depreciation	_0	(1,145,279)		(100,663)		0	(	1,245,942)
Net Business-type Fixed Assets	\$	1,554,303	\$	638,220	\$	0	\$	2,192,523

### NOTE 6 - LONG TERM DEBT:

The following is a summary of changes in Long-Term Debt for the year ended December 31, 2005.

Type of Debt  Governmental Activities:	Rate of Interest	Monthly Payment		alance 01/2005	Ade	ditions	<u>P</u> a	nyments		ance /2005	W	Oue ithin Year
2004 Tax Anticipation Note			\$	40,000	\$	0	\$	40,000	\$	0	\$	0
General Obligation Note	4.94%	\$ 3,437		3,435		0		3,435		0	•	0
2005 Tax Anticipation Note				0	1	25,000		125,000		0		0
General Obligation Note	3.97%	\$ 2,635		0	2	260,000		19,743	24	10,257	2	22,495
Capital Lease Payable	5.20%	\$ 816	_	0	_	27,273	-	7,242	2	20,031		8,966
Total Governmental			\$	43,435	\$ 4	12,273	\$	195,420	\$ 26	50,288	\$ 3	1,461
Business-Type Activities:												
PennVest Loan	4.17%	\$14,659	\$	336,988	\$	0	\$	164,986	\$ 17	2,002	\$ 17	2,002
General Obligation Note Total Business-Type	4.87%	\$ 5,644	\$	164,123 501,111	\$	0		164,123 329,109	\$ 17	0 2,002	\$ 17	0/2,002

### **Annual Debt Service Requirements**

Annual requirements to amortize principal and interest on debt outstanding as of December 31, 2005, are:

	Governmental		Business	-Typ	e		
Year Ending	<b>Principal</b>	Interest		Ī	Principal	Int	erest
2006	\$ 31,461	\$	9,962	\$	172,002	\$	3,910
2007	32,847		8,575		0		0
2008	25,972		7,276		0		0
2009	25,335		6,292		0		0
2010	26,359		5,267		0		0
2011-2015	118,314	_	9,978	_	0	25	0
	\$ 260,288	\$	47,350	\$	172,002	\$	3,910

### **NOTE 7 - PENSION PLAN:**

### **Police Pension**

The Borough received \$81,950 as its annual allocation from the Commonwealth of Pennsylvania and remitted \$81,950 to the pension plans. Pension plan expense for 2005 was as follows:

			Munic	cipal	Pension Plan				
	State Aid		Contrib	ution	<u>Expense</u>				
Police	\$	54,255	\$	0	\$	54,255			
Non - Uniformed		27,695		10.836	-	38,531			
	\$	81,950	\$	10.836	\$	92,786			

The Borough has a pension plan, which covers all full-time police officers in accordance with Act 205 of 1985, the Municipal Pension Funding Standards and Recovery Act. The plan is funded primarily through an annual allocation from the Commonwealth of the 2% tax imposed on foreign casualty insurance premiums and through contributions received from the Borough of Honesdale and plan members. The Commonwealth, through the enactment of Act 205, distributes the allocation on a need only basis. The actuarial study conducted as of January 1, 2003 concluded that there is an unfunded actuarial accrued liability of \$161,504. The Minimum Municipal Obligation for 2006 is calculated to be \$52,330.

According to the actuary, the financial reporting and the actuarial and historical data for this plan satisfies the reporting requirements of Government Accounting Standards Board (GASB), 5, 25 and 27.

### **Summary of Plan Provisions**

1. <u>Dates</u>	
Plan Year	Twelve-month period beginning January 1 and ending December 31
Date Plan Established:	September 1, 1960.
2. Definitions	
Employee	Any person employed on a full-time basis by the Borough of Honesdale
Retirement Benefit	as a police officer.
Beginning Date	The day following eligibility for and election to retire.
Accrued Benefit	Normal Retirement Benefit multiplied by Service to date and divided by
	projected Service to Normal Retirement.
Salary	Total wages paid by the employer including base salary, longevity pay,
	ranking officer pay and overtime pay.
Years of Service	Date of hire through date of retirement or other severance.
	Participants may purchase up to 5 years of military service for pension
	purposes as allowed by state law.
Normal Form of Payment	A monthly pension benefit payable for life.
3. Participation	
Entry Date	Date of hire.
Eligibility	No other requirements.
4. Normal Retirement	
Eligibility	Age 50 and the completion of 25 years of service.
Amount of Benefit	Monthly benefit equal to 50 percent of Average Monthly Salary.
5. <u>Disability</u>	
Eligibility	Total and permanent disablement that occurs while performing the duties of a police officer for the Borough of Honesdale.

Benefits ...... Same benefit as Normal Retirement but based on the average base and

longevity pay during the last 36-months prior to disablement.

Benefit Commencement..... First day of calendar month following disablement and continuing for

duration of Disability prior to Normal Retirement date and life

thereafter.

6. Vesting

Amount of Benefit..... Accrued Benefit at date of termination payable at Normal Retirement.

After Retirement Eligibility. A monthly benefit equal to 50 percent of the pension the participant was

receiving or entitled to receive on the day of the participant's death is

payable to the participant's spouse.

7. <u>Cost-of-Living Adjustment</u> Effective each January 1, a retiree will receive an increase in the

monthly benefit equal to the percentage change in the CPI during the last year times the pension benefit. The total of all increases may not

exceed 30 percent of the retiree's original benefit.

8. Employee Contributions

Mandatory..... Participants will contribute 5.0 percent of salary. Contributions are

currently waived.

Refund...... Accumulated contributions and 2.5 percent compound interest credited

from the mid-point of the year or part of a year when made through the

first day of the month in which distribution occurs.

### Non-Uniformed Plan

The Borough has a pension plan, which covers all full-time non-uniformed employees who are at least 20 years of age and have completed 12 months of service. The Plan is administered by the Pennsylvania State Association of Borough Municipal Retirement Trust. The Plan provides for normal retirement at age 65 with 100% vesting after seven years of service. The Borough Council may establish and amend plan provisions. The Minimum Municipal Obligation for 2006 is calculated to be \$39,793.

According to the actuary, the financial reporting and the actuarial and historical data for this plan satisfies the reporting requirements of Government Accounting Standards Board (GASB), 5, 25 and 27.

### NOTE 8 - COLLECTIVE BARGAINING AGREEMENT:

The following collective bargaining agreements were in effect during the year ended December 31, 2005:

Contract Contract
<u>Inception</u> <u>Expiration</u>

Police January 1, 2003 December 31, 2005

As of the date of this report, the Borough is in continued negotiations to replace the previous contract.

All non-uniform employees are covered by policies and procedures as set forth in the employee handbook dated January 1, 2000.

### **NOTE 9 - COMMITMENTS AND CONTINGENCIES:**

The Borough participates in numerous State and Federal grant programs, which are governed by various rules and regulations of the grantor agencies. In the opinion of the Borough, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

The Borough has two Irrevocable Letters of Credit in the amount of \$50,025 and \$110,777 with the Commonwealth of Pennsylvania Department of Transportation (the "Department") listed as the beneficiary. The letter of credit expires two years after the Department's acknowledgement of completion of all work authorized by the Borough's Highway Occupancy Permit.

From time to time, the Borough is named as a defendant in lawsuits. No provision has been provided for in these financial statements for any future losses that may result from these lawsuits. It is the opinion of management and supported by legal council, that the impact of these lawsuits will not have a material adverse effect on the financial position of the Borough.